Sustainability Appraisal of the Preferred Strategy Local Plan Additional Sites

Consultation Document

May 2013

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Local Plan will inform the findings and outcomes of future Sustainability Appraisals.

Consultation Arrangements

- 1.15 This document should be read as an extension of the full Crawley Borough Council Sustainability Appraisal/Strategic Environmental Assessment: draft sustainability report for consultation with the Local Plan preferred strategy (October 2012). The wider document provides the contextual information to take into account through the Sustainability Appraisal and Strategic Environmental Assessment processes.
- 1.16 Consultation on this draft supplementary Sustainability Report is running alongside consultation on the Local Plan preferred strategy Additional Sites. Feedback from the consultations will be used to inform the preparation of the draft Submission Local Plan and the final draft Sustainability Report.
- 1.17 This document will be available for a four week public consultation period from Monday 3 June 2013. Comments on this Sustainability Appraisal of the additional sites must be received by **5pm on Monday 1 July 2013**.
- 1.18 There are three ways in which representations can be submitted:
 - electronically using the dedicated webpage: www.crawley.gov.uk/crawley2029
 - electronically by email to forward.plans@crawley.gov.uk
 - by post to Forward Planning, Crawley Borough Council, Town Hall, The Boulevard, Crawley, West Sussex, RH10 1UZ.
- 1.19 For further information about the Sustainability Appraisal and Strategic Environmental Assessment, please contact James Webster on (01293) 438450 or email forward.plans@crawley.gov.uk
- 1.20 This Sustainability Appraisad of the additiona

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Sustainability Objectives, Key Topics and Assessment Considerations and Criteria

	Sustainability Objective	Key Topics for Site Allocations	Assessment Criteria
1.	To minimise climate change and local pollution through the promotion of low carbon and energy efficient transport and buildings; promotion of low/zero carbon and decentralised energy; low pollution technology and the reduction of waste.	Reduction in Carbon Dioxide Emissions; Reduction in Water Consumption; Reduction in Other Greenhouse Gas Emissions; Environmental Health	 Is the construction of the site going to meet high standards of energy efficiency through the Code for Sustainable Homes (CfSH)? Is the need to travel reduced through the location of the site? Is the site contaminated or are there pedestrian pathways linking the site with contaminated land? Can the site be remediated? Is the development impacted by noise (through adjacent road, airport, rail or industrial usage), or will the site itself result in noise increases? Will the development site impact negatively or positively on air quality? Will the development maintain or enhance water quality in rivers or groundwater?
2.	To adapt to the effects of climate change through the reduction of the risk of flooding and the amount of waste water; sustainable design of developments; and the effective management of water resources.	Flood Risk and Drainage; Sustainable Development Design; Effective Water Management	 Are site proposals located away from areas that are high risk flooding zones, now or in the future? Are flood prevention measures incorporated into any new development proposal?

3.	To protect and enhance the valued built environment and character within the borough through high quality new design and the protection of culturally valuable areas and buildings.	Protection and Enhancement of the Built Environment	 Would the development proposal impact upon the setting of a Listed Building, Conservation Area or Locally Listed Building? If so, could a negative impact on the heritage asset be mitigated appropriately?
4.	To conserve and enhance the biodiversity habitats, key landscape features, fauna and flora within the borough.	Protection of Environmental Designations; Conservation and Enhancement of Biodiversity Habitats	 Would the development proposal impact upon an existing or future environmental designation (such as a SNCI or AONB)? Will there be any loss to biodiversity, or damage to the landscape as a result of the delivery of the site? Will there be opportunities for increasing or enhancing environmental habitats through a development site?
5.	To ensure that everyone has the opportunity to live in a decent and affordable home.	Meeting Housing Need; Meeting Affordable Housing Need; Meeting GTTS Accommodation Need	 How does the proposal address housing needs in the borough? Would the proposal deliver an element of affordable housing? How does this provision meet the housing needs or the accommodation needs of the GTTS community?

6. To promote active, cohesive and socially Community Facilities; sustainable communities.

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		 Is the site allocation re-using previously developed land? Is the site likely to have 'secured by design' principles implemented within the development design?
7. To ensure everyone has the opportunity to participate in sport and to encourage active, healthy and independent lifestyles.	Health Facilities; Education Facilities; Leisure Facilities	 Is the site located in close proximity to existing leisure and recreation facilities? Is the site located in close proximity to existing health facilities? Is the site located in close proximity to existing local schools? Will amenity areas be provided in association with the site? Is the potential site capacity of the allocation likely to increase the numbers of users for local facilities (such as schools, GP surgeries) and would this have a detrimental impact upon such local facilities? Would the development of a site mean the
		loss of formal or informal playing fields or other open space? Would the development have an impact on existing open space and would this be mitigated?
8. To maintain, support and promote a diverse employment base that can serve the local and sub-regional and regional	Economic Development	 Would the development proposal assist in maintaining, supporting or enhancing the local economy of the area?

Site Name: Breezehurst Drive Playing Fields

Site Potential Use: Housing (up to 200 homes)

Site Description: Existing Playing Fields site: located in Bewbush, close to Dorsten Square. Part of the site currently used by Crawley Town Football Club as a training ground. The remainder of the site is taken up by an unused American Football Pitch.

SA Objective	Commentary and/or Impact
1. Minimise	Close to neighbourhood centre: sustainable location.
Climate Change &	Sustainable design and construction.
Local Pollution	Air Quality/noise pollution – close to road? Uncertain Impact (?)
2. Adapt to Climate	Site is not within flood zone.
Change	Would reduce permeable surfacing and increase significant increases in hard surface area, increasing surface water
	runoff. Development would have to include suitable proposals for sustainable urban drainage in mitigation. Neutral
	Impact (/)
3. Protect and/or	General residential area, new residential properties would be in-keeping with the location.
Enhance the Built	Development of this site would alter the setting of the existing residential properties immediately adjacent to the site.
Environment	Possible Positive or Slight Positive Impact (+?)
4. Conserve/	Site is currently playing fields, and short mown grass. There are substantial mature tree lines running along the boundary
Enhance	with the main rithe oxidveziel, ete d a
Biodiversity and	
Landscape	
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6. Promote Sustainable Communities	The site is located within the built-up area boundary, close adjacent to the existing Bewbush Neighbourhood, with access to the neighbourhood centre, schools, and local health facilities. Significant Positive Impact (++)
7. Encourage Active Lifestyles	The site would result in the loss of existing open space and playing pitches. This site has been identified as being located within a neighbourhood which exceeds the borough-wide standard for playing fields, and half of the site is not used for formal sports purposes currently. Mitigation against the loss of an area of open space should provide improvements to the remaining open space and sports provision within the neighbourhood. Development of the site should include areas of open space for the purposes of amenity, biodiversity and informal recreation. The site is located close to the existing schools and local health facilities within Bewbush and Crawley town centre. Uncertain Impact (?)
8. Maintain/ Support Employment	Provision of new housing is closely linked to supporting economic growth. Significant Positive Impact (++)

Site Name: Goffs Park Depot

Site Potential Use: Housing

Site Description: The site is located within Southgate, it was previously used as the council's depot. Following the depot's relocation, the site has remained vacant. It is adjacent to a Historic Park, which is also the setting for a listed building and a locally listed building.

Impacts of the Development

SA Objective

Commentary and/or Impact

1. Minimise Climate Change &

Site Name: Broadfield Kennels, Broadfield

Site Potential Use: Gypsy and Traveller Site

Site Description: Broadfield Kennels is located to the southwest of the A264, owned wholly by the Council and straddles the Crawley and Horsham administrative boundary. Access to the site is off the A264 dual carriageway, which is particularly steep and narrow. The site is reasonably secluded from the few existing uses surrounding it, and moreover, the location is relatively flat.

SA Objective	Commentary and/or Impact
1. Minimise Climate	The site is in location which would require a private vehicle for some purposes, (particularly retail) and is outside
Change & Local Pollution	the Built-Up Area Boundary (BUAB). However, the site does have pedestrian access into the Broadfield
	neighbourhood which would negate the need to travel by car for daily purposes in most instances, (such as
	schooling, access to local health services and day-to-day retail needs).
	Noise and Air Quality: road/motorway junction?
	Contamination: previous uses of site? Uncertain Impact (?)
2. Adapt to Climate	The site is not in an area liable to flood, and moreover, drainage does not appear to be a significant issue. Both
Change	the proposed access improvements and the requirement for hard standing will mean that some permeable land
	will be lost. Any negative impact would negligible however. Neutral Impact (/)
3. Protect and/or	Development on this site will not significantly affect the built environment of the area, since there are few
Enhance the Built	
Environment	

6. Promote Sustainable Communities

The site is located in reasonably close proximity to the neighbourhood centre, the Broadfield Barton

Site Name: Land north of Langley Lane

Site Potential Use: Gypsy and Traveller Site

Site Description: The site is located to the east of Fir Tree Close and directly to the north of Langley Walk and is owned wholly by the Council. Vehicle access onto the site currently exists from Langley Walk. The site is level and extends to approximately one hectare. The site is also in close proximity to Langley Parade, Langley Green's neighbourhood centre.

Impacts of the Development

SA Objective 1. Minimise Climate Change & Local Pollution Commentary and/or Impact The sites location, although just outside the BUAB, is in close proximity to local schools, a GP surge

Site Name: Ewhurst Playing Fields

Site Potential Use: Cemetery

Site Description: Currently used as playing fields, located in Ifield.

SA Objective	Commentary and/or Impact
1. Minimise	Increase in traffic generation in this location.
Climate Change &	The site is within the existing built-up area. It is connected to the neighbourhoods by public transport network, and is close
Local Pollution	to the existing cemetery. Possible Positive or Slight Positive Impact (+?)
2. Adapt to Climate	The site is not within a flood zone. There may be some slight increase in hard surfacing to accommodate the needs of its
Change	use as a cemetery. But overall the site would remain as part of the Green Infrastructure for the town. Neutral Impact (/)

sports clubs which currently use the pitches to alt

Site Name: Ifield Brook Meadows/Rusper Road Playing Fields

Site Potential Designation:

6. Promote Sustainable Communities	A Local Green Space must be of value to the local community to be designated as such. This has been demonstrated through previous consultations. Significant Positive Impact (++)
7. Encourage Active Lifestyles	The site provides Crawley's main access to the open countryside, along with the Rusper Road Playing Fields: supporting both informal and formal recreation. Significant Positive Impact (++)
8. Maintain/	No Impact (0)
Support	
Employment	
9. Promote	By providing green spaces close to the local community, this releases pressures on sensitive nature conservation
Sustainable	locations, or locations accessible only by private car. Significant Positive Impact (++)
Journeys	
10. Provide	No Impact (0)
Sufficient	
Infrastructure	
Conclusions	The site has been identified by previous consultation stages of the Local Plan as being of importance to the local community. It has a number of special charactcictachio (22898) (e)1.96()-4.4531(o)1.96c3.49034(ps)0.275832(p)1.95867()27

Site Name: Memorial Gardens

Site Potential Designation: Historic Parks & Gardens

Site Description: The site is located within Crawley Town Centre, as a memorial to the first and second world wars.

Impacts of the Development

Commentary and/or Impact
No Impact (0)

2. Adapt to Climate

8. Maintain/

Site Name: Goffs Park

Site Potential Designation:

8. Maintain/ Support	No Impact (0)
Employment 9. Promote Sustainable	
Journeys	

Site Name: Tilgate Park – Lake & Woodland

Site Potential Designation: Historic Parks & Gardens - Extension

Site Description:

Landscape

SA Objective	Commentary and/or Impact
1. Minimise	No Impact (0)
Climate Change &	
Local Pollution	
2. Adapt to Climate	No Impact (0)
Change	
3. Protect and/or	As a designated Historic Park & Garden, the historic assets of value to Tilgate Park will be protected. Development close
Enhance the Built	to or within the Park would have to take account of the interest particular to the site. The site is an extension of the
Environment	existing Historic Park & Garden designation and is in a location removed from the urban area, therefore the direct impact
 -	would be likely to be minimal. Positive Impact (+)
4. Conserve/	The protection of the site as a Historic Park & Garden will ensure the site is maintained as public open space within the
Enhance	town, however, this is likely to be the case even without the designation. Neutral Impact (1394()-4.4531(t)-4.4531(o)1.96()
Biodiversity and	

Assessment of Potential Change to Designation Sites

Site Name: Ifield Park

Site Potential Change to Designation: Removal of Historic Parks & Gardens Designation

8. Maintain/	No Impact (0)
Support	
Employment	
9. Promote	No Impact (0)
Sustainable	
Journeys	
10. Provide	No Impact (0)
Sufficient	
Infrastructure	
Conclusions	It has been concluded by independent assessment that the site has lost much of its historic interest, and therefore should no longer be designated for this purpose.

Assessment of Potential Change to Designation Sites

Site Name: Burleys Wood

Site Potential Change to Designation: Removal of Historic Parks & Gardens Designation

Site Description: the site is a small area of amenity open space on the edge of the urban area, immediately adjacent to the M23 motorway. It historically formed part of Crabbet Park estate.

SA Objective	Commentary and/or Impact
1. Minimise	No Impact (0)
Climate Change &	
Local Pollution	
2. Adapt to Climate	No Impact (0)
Change	
3. Protect and/or	The important assets within the site can be protected through other planning policy measures: including open space,
Enhance the Built	Green Infrastructure and general design policies. Neutral Impact (/)
Environment	
4. Conserve/	The de-designation of the site does not release the site for built development. The site is an open space amenity area
Enhance	providing links to the countryside beyond the Motorway in Mid Sussex. Neutral Impact (/)
Biodiversity and	
Landscape	
5. Decent/	The de-designation of the site does not release the site for built development. Neutral Impact (/)
Affordable Homes	
6. Promote	The continued protection of a site when it is not supported by evidence potentially undermines the value of the
Sustainable	designation in other locations. No Impact (0)
Communities	
7. Encourage	No Impact (0)
Active Lifestyles	

8. Maintain/	No Impact (0)
Support	
Employment	
9. Promote	No Impact (0)
Sustainable	
Journeys	
10. Provide	No Impact (0)
Sufficient	
Infrastructure	
Conclusions	It has been concluded by independent assessment that the site has lost much of its historic interest, caused by the severance of the motorway from its main historic area: Crabbet Park, and therefore should no longer be designated for this purpose.

8. Maintain/ Support Employment 9. Promote Sustainable Journeys Provision of new housing is closely linked to supporting economic growth. Significant Positive Impact (++)

The site is located close to the urban area, but access to the site and parking issues are currently unknown. **Uncertain**

Site Name: East of Brighton Road

Site Potential Allocation: Housing

Site Description: Countryside location. Greenfield. South of the borough, adjacent to the junction with the M23/A23. Land in Forestry

Commission ownership.

SA Objective	Commentary and/or Impact
1. Minimise	Uncertain Impact (?)
Climate Change &	
Local Pollution	
2. Adapt to Climate	Uncertain Impact (?)
Change	
3. Protect and/or	The site is located away from the existing urban area, adjacent to a Business Park. Uncertain Impact (?)
Enhance the Built	
Environment	
4. Conserve/	The site is countryside in character and is densely wooded; certain areas are designated as Ancient Woodland.
Enhance	Uncertain Impact (?)
Biodiversity and	
Landscape	
5. Decent/	Could offer a proportion of new homes. Increasing the capacity of the town to meet some of the need emerging from the
Affordable Homes	population and would include 40% affordable. Significant Positive Impact (++)
6. Promote	The site is outside of the built-up area boundary, and would be disconnected from the two closest neighbourhoods.
Sustainable	Access and transport issues are currently unknown. Uncertain Impact (?)
Communities	
7. Encourage	The site is located close to Tilgate Park and K2. Positive Impact (+)
Active Lifestyles	

Site Name: Stephenson Way Industrial Area: Site 1

8. Maintain/ Support Employment	Whilst the provision of new housing is closely linked to supporting economic growth, the development of this site would result in the loss of existing employment land. Negative Impact (-)
9. Promote Sustainable Journeys	The site is located within the urban area, close to Three Bridges Station, Three Bridges Neighbourhood Centre and Crawley Town Centre. But access to the site and parking issues are currently unknown. Uncertain Impact (?)
10. Provide Sufficient Infrastructure	The site is currently served by existing infrastructure services. However, the infrastructure costs associated with the

Site Name: Stephenson Way Industrial Area: Site 2

Site Potential Allocation: Housing

Site Description:

Whilst the provision of new housing is closely linked to supporting economic growth, the development of this site would

Site Name: Stephenson Way Industrial Area: Site 3

Site Potential Allocation: Housing

Site Description: Previously developed land within the urban area. Located within a main employment area and forms part of Three Bridges Corridor, an area identified for mixed use (employment and residential) within the adopted Core Strategy.

SA Objective	Commentary and/or Impact
1. Minimise	Land contamination and remediation issues likely. Uncertain Impact (?)
Climate Change &	
Local Pollution	
2. Adapt to Climate	
Change	

8. Maintain/	Whilst the provision of new housing is closely linked to supporting economic growth, the development of this site would
Support	result in the loss of existing employment land. Negative Impact (-)
Employment	
9. Promote	The site is located within the urban area, close to Three Bridges Station, Three Bridges Neighbourhood Centre and
Sustainable	Crawley Town Centre. But access to the site and parking issues are currently unknown. Uncertain Impact (?)
Journeys	
10. Provide	The site is currently served by existing infrastructure services. However, the infrastructure costs associated with the
Sufficient	relocation of the overhead electricity pylons are unknown, however, it is anticipated this would be likely to be significant.
Infrastructure	Uncertain Impact (?)
Conclusions	Subject tu-3.77147(,)-4.450d8.92 316 4 re f q 8.n ther watk

Site Name: Three Bridges Station (car park to rear)

Site Potential Allocation: Housing

Site Description: Previously developed land within the urban area. Located within a main employment area and forms part of Three Bridges Corridor, an area identified for mixed use (employment and residential) within the adopted Core Strategy.

SA Objective	Commentary and/or Impact
1. Minimise	Unknown land contamination issues. Uncertain Impact (?)
Climate Change &	
Local Pollution	
2. Adapt to Climate	The site falls within the functional floodplain (zones 2 and 3) Uncertain Impact (?)
Change	
3. Protect and/or	Detailed assessment of this site would be required to ascertain whether limited intensification may be acceptable
Enhance the Built	providing the impact on existing neighbouring industrial uses and parking can be adequately addressed. Uncertain
Environment	Impact (?)
4. Conserve/	
Enhance	
Biodiversity and	
Landscape	

Whilst the provision of new housing is closely link

Site Name: Tinsley Lane

Site Potential Allocation: Housing

Site Description: Playing Fields located to the north of the residential neighbourhood of Three Bridges, south of industrial units located in

Manor Royal.

SA Objective	Commentary and/or Impact
1. Minimise	Noise pollution associated with the airport would need to be considered in design and mitigation of any properties. Air
Climate Change &	Quality issues have been identified and would need to be addressed for development of this site to be considered
Local Pollution	appropriate. Uncertain Impact (?)
2. Adapt to Climate	The site is currently Greenfield, development of this site would increase hard surfacing. Uncertain Impact (?)
Change	
3. Protect and/or	Detailed assessment of this site would be required to ascertain whether limited intensification may be acceptable
Enhance the Built	providing the impact on neighbour amenity, street scene, trees, character of the area and parking can be adequately
Environment	addressed. Uncertain Impact (?)
4. Conserve/	The site is short mown grass playing fields, adjacent to an area of Ancient Woodland, development of this site for
Enhance	residential could open up the access to the woodlands for the purposes of informal recreation. Development of this site
Biodiversity and	
Landscape	

8. Maintain/ Support Employment 9. Promote Sustainable Journeys Whilst the provision of new housing is closely linked to supporting economic growth, the development of this site would need to ensure the functioning of the businesses to the north is not hampered by additional residential properties.

Negative Impact (-)

The site is located within the urban area. But acce

Site Name: Cherry Lane Playing Fields

Site Potential Allocation: Housing

Site Description: Playing Fields, within the Built-Up Area boundary,

8. Maintain/ Support Empl 12.6 TL (i)4.72

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Site Name: Land at Meldon

Site Potential Allocation: Housing

Site Description: the site is located beyond the Built Up Area boundary, within a countryside location.

Impacts of the Development

SA Objective

Commentary and/or Impact

1. Minimise

Climate Change &

8. Maintain/	The provision of new housing is closely linked to supporting economic growth. Significant Positive Impact (++)
Support	
Employment	
9. Promote	The site is located close to the urban area. Unknown Impact (?)
Sustainable	
Journeys	
10. Provide	The site is located adjacent to the existing reside
Sufficient	
Infrastructure	

Site Name: West of Ifield/Ifield Brook Meadows

Site Potential Allocation: Housing

Site Description: the site is located beyond the Built Up Area boundary, within a countryside location.

SA Objective	Commentary and/or Impact
1. Minimise	Unknown Impact (?)
Climate Change &	
Local Pollution	
Adapt to Climate	
Change	
-	

Site Name: Land East of Balcombe Road

Site Potential Allocation: Housing

Site Description: the site is located beyond the Built Up Area boundary to the north of the North East Sector, within a countryside location.

8. Maintain/	Whilst the provision of new housing is closely linked to supporting economic growth, this site is located within the land
Support	safeguarded for Gatwick Airport potential expansion. Significant Negative Impact ()
Employment	
9. Promote	The site is located outside the urban area. Negative Impact (-)
Sustainable	
Journeys	
10. Provide	The site is currently located away from the existing established residential area, however the development of North East
Sufficient	Sector would reduce this distance. Uncertain Impact (?)
Infrastructure	
Conclusions	The site lies within the safeguarding area for Gatwick Airport and within the existing noise contours for the airport, therefore it would not be appropriate to develop. In addition the site is within the countryside, outside the built up area boundary and is currently disconnected from the residential area.

Site Name: Land East of Street Hill

Site Potential Allocation: Housing

Site Description: the site is located beyond the Built Up Area boundary, within a countryside location and within the boundaries of the Worth Conservation Area.

SA Objective	Commentary and/or Impact
1. Minimise	Unknown Impact (?)
Climate Change &	
Local Pollution	
2. Adapt to Climate	The site is located adjacent to the Gatwick Stream and flood risks associated with the site would need to be investigated.
Change	Further, the site is currently Greenfield and any development of this site would increase hard surfacing. Negative Impact
	(-)
3. Protect and/or	The site is located outside the built up area. The site is included within the Worth Conservation Area, with the site
Enhance the Built	recognised as forming part of the historic setting of the Grade I Listed Church. It immediately abuts an Archaeologically
Environment	Sensitive Area relating to the Moat and Bishops Lodge/Worth Rectory. Significant Negative Impact ()
4. Conserve/	The site is located outside of the built up area boundary in the countryside and is designated as an area of Nature
Enhance	Conservation Interest and Historic Park and Garden. Significant Negative Impact ()
Biodiversity and	
Landscape	
5. Decent/	Could offer a proportion of new homes. Increasing the capacity of the town to meet some of the need emerging from the
Affordable Homes	population and would include 40% affordable. Positive Impact (+)
6. Promote	Unknown Impact (?)
Sustainable	
Communities	
7. Encourage	Unknown Impact (?)
Active Lifestyles	

Site Name: Gas Holder Site

Site Potential Allocation: Housing

Site Description: the site is located within the new neighbourhood for the North East Sector.

Impacts of the Development

SA Objective	Commentary and/or Impact
1. Minimise	Land contamination issues would need to be considered in more detail, but is likely to be a significant constraint to the
Climate Change &	site's acceptability for housing development. Unknown Impact (?)
Local Pollution	
2. Adapt to Climate	The site is located within the flood zones, and is likely to be significantly constrained by flooding. Significant Negative
Change	Impact ()

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8. Maintain/	The provision of new housing is closely linked to supporting economic growth. Positive Impact (+)
Support	
Employment	
9. Promote	The site is located within the new neighbourhood. Unknown Impact (?)
Sustainable	
Journeys	
10. Provide	The site is located within the new neighbourhood which will be served by existing infrastructure services. Uncertain
Sufficient	Impact (?)
Infrastructure	
Conclusions	The site is likely to be significantly constrained by land contamination and remediation and flood risk.